

Notice of Meeting

Executive

Councillor Bettison OBE (Chairman),
Councillor Dr Barnard (Vice-Chairman),
Councillors D Birch, Brunel-Walker, Harrison, Mrs Hayes MBE,
Heydon and Turrell

Tuesday 22 September 2020, 5.00 - 7.00 pm

Online Only



Agenda

Item	Description	Page
1.	Apologies	
2.	Declarations of Interest	
	<p>Members are asked to declare any Disclosable Pecuniary or Affected Interests in respect of any matter to be considered at this meeting.</p> <p>Any Member with a Disclosable Pecuniary Interest in a matter should withdraw from the meeting when the matter is under consideration and should notify the Democratic Services Officer in attendance that they are withdrawing as they have such an interest. If the Disclosable Pecuniary Interest is not entered on the register of Members interests the Monitoring Officer must be notified of the interest within 28 days.</p> <p>Any Member with an Affected Interest in a matter must disclose the interest to the meeting. There is no requirement to withdraw from the meeting when the interest is only an affected interest, but the Monitoring Officer should be notified of the interest, if not previously notified of it, within 28 days of the meeting.</p>	
3.	Minutes	3 - 8
	To consider and approve the minutes of the meeting of the Executive held on 25 August 2020.	
4.	Urgent Items of Business	
	Any other items which, pursuant to Section 100B(4)(b) of the Local Government Act 1972, the Chairman decides are urgent.	

Executive Key Decisions

The items listed below all relate to Key Executive decisions, unless stated otherwise below.

5.	Prevent Strategy and Action Plan 2020/23	9 - 36
	<p>To approve the Prevent Strategy and Action Plan 2020/23 as Bracknell Forest's response to the Prevent Duty, in the Counter-Terrorism and Security Act 2015.</p> <p>Reporting: Alison O'Meara</p>	

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6.	Recovery and Renewal Principles	37 - 44
	Principles by which the Council will formulate its Recovery and renewal programme. Reporting: Andrew Hunter	

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Published: 14 September 2020

EMERGENCY EVACUATION INSTRUCTIONS

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**EXECUTIVE
25 AUGUST 2020
5.02 - 5.32 PM**

Present:

Councillors Bettison OBE (Chairman), D Birch, Brunel-Walker, Harrison, Mrs Hayes MBE, Heydon and Turrell

Apologies for absence were received from:

Councillors Dr Barnard

82. Declarations of Interest

There were no declarations of interest.

83. Minutes

RESOLVED that the minutes of the meeting of the Executive on 14 July 2020 together with the accompanying decision records be confirmed as a correct record and signed by the Leader.

84. Urgent Items of Business

There were no urgent items of business.

Executive Decisions and Decision Records

The Executive considered the following items. The decisions are recorded in the decision sheets attached to these minutes and summarised below:

85. Financial Update

RESOLVED that

- i. the identified best case and worst case scenarios for the Council's current year financial position summarised in Table 1 and detailed in Annex A of the Director: Resources report are noted and the virements relating to the 2020/21 budget also included in Annex A of the Director: Resources report are approved.
- ii. the medium-term financial planning framework in paragraph 5.22 of the Director: Resources report, to guide detailed preparations for the 2021/22 and future years' budgets is endorsed.
- iii. the out-turn capital expenditure and financing for 2019/20 is noted and carry-forwards of £31.596m into the 2020/21 capital programme are approved.
- iv. a vacant domestic property owned by the Council be made available for social care purposes, as set out in paragraph 5.38 of the Director: Resources report.

RECOMMENDED that

- i. Council approves the proposed additions to the current year's capital programme in paragraph 5.37 of the Director: Resources report.

86. **Temporary changes to the Statement of Community Involvement**

RESOLVED that the Temporary Changes Addendum be approved and published alongside the Bracknell Forest Statement of Community Involvement (2014).

CHAIRMAN

**Bracknell Forest Council
Record of Decision**

Work Programme Reference	1093829
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1. **TITLE:** Financial Update

2. **SERVICE AREA:** Finance

3. **PURPOSE OF DECISION**

To provide an update to the Executive on the current year's financial position and future year projections

4. **IS KEY DECISION** No

5. **DECISION MADE BY:** Executive

6. **DECISION:**

- i. the identified best case and worst case scenarios for the Council's current year financial position summarised in Table 1 and detailed in Annex A of the Director: Resources report are noted and the virements relating to the 2020/21 budget also included in Annex A of the Director: Resources report are approved.
- ii. the medium-term financial planning framework in paragraph 5.22 of the Director: Resources report, to guide detailed preparations for the 2021/22 and future years' budgets is endorsed.
- iii. the out-turn capital expenditure and financing for 2019/20 is noted and carry-forwards of £31.596m into the 2020/21 capital programme are approved.
- iv. a vacant domestic property owned by the Council be made available for social care purposes, as set out in paragraph 5.38 of the Director: Resources report.

RECOMMENDED that

- i. Council approves the proposed additions to the current year's capital programme in paragraph 5.37 of the Director: Resources report.

7. **REASON FOR DECISION**

The recommendations are intended to ensure that the Executive is aware of the Council's current and predicted future financial position.

8. **ALTERNATIVE OPTIONS CONSIDERED**

The Executive could decide to take immediate, corrective action through approving in-year budget changes to further mitigate the identified financial risks, however such an approach is not felt to be justified at this time.

9. **DOCUMENT CONSIDERED:** Report of the

10. **DECLARED CONFLICTS OF INTEREST:** None

Date Decision Made	Final Day of Call-in Period
25 August 2020	2 September 2020

**Bracknell Forest Council
Record of Decision**

Work Programme Reference	I093641
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1. **TITLE:** Temporary changes to the Statement of Community Involvement

2. **SERVICE AREA:** Place, Planning & Regeneration

3. **PURPOSE OF DECISION**

Temporary changes in respect of publicity for planning policy documents and planning applications during the COVID-19 crisis.

4. **IS KEY DECISION** Yes

5. **DECISION MADE BY:** Executive

6. **DECISION:**

That the Temporary Changes Addendum be approved and published alongside the Bracknell Forest Statement of Community Involvement (2014).

7. **REASON FOR DECISION**

National Planning Practice Guidance¹ requires local planning authorities to assess their SCIs to identify whether elements are inconsistent with public health guidelines and restrictions in place due to the COVID-19 pandemic. Any temporary amendments that are necessary should then be made. The Bracknell Forest SCI has been reviewed and areas have been identified where it is considered necessary to make temporary amendments to enable plan making and other activities to continue.

8. **ALTERNATIVE OPTIONS CONSIDERED**

The main alternative is not to publish the “Addendum” to the SCI but to rely on the adopted SCI. However as set out in paragraph 3.1 above, the Council is unable to meet its full consultation and engagement commitments during the COVID-19 pandemic. This could potentially result in failure of the Central and Eastern Berkshire Joint Minerals and Waste Local Plan and the Bracknell Forest Local Plan to meet the legal compliance test on Examination and expose the Council to the risk of legal challenges. It is considered that approval and publication of the “Addendum” is the most appropriate option.

9. **DOCUMENT CONSIDERED:** Report of the Director: Place, Planning & Regeneration

10. **DECLARED CONFLICTS OF INTEREST:** None

Date Decision Made	Final Day of Call-in Period
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25 August 2020	2 September 2020
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To: EXECUTIVE
22 September 2020

Prevent Strategy and Action Plan 2020/23
Executive Director: People

1 Purpose of Report

- 1.1 The Bracknell Forest Prevent Strategy and Action Plan 2017/19 has now expired and a revised strategy and action plan for 2020/23 has been prepared.

2 Recommendation(s)

- 2.1 That the Executive approve and adopt the Bracknell Forest Prevent Strategy and Action Plan 2020/23**

3 Reasons for Recommendation(S)

- 3.1 Section 26 of the Counter-Terrorism and Security Act 2015 and its revisions places a duty on specified authorities to “have due regard to the need to prevent people from being drawn into terrorism” in the exercise of their functions.

In addition to the Prevent Duty, the Counter-Terrorism and Security Act 2015, (*updated December 2019*) introduced a new duty for local authorities to provide support for people vulnerable to being drawn into terrorism.

Bracknell Forest’s response to the above is the Prevent Strategy and Action Plan which draws together how it will work with partners to achieve these objectives.

4 Alternative Options Considered

- 4.1 No alternative options have been considered for the following reasons:
- A strategy is necessary to publish our identified priorities in this area of work as well as how we plan to tackle them
 - Prevention and support for those at risk of radicalisation is a multi-agency process which is best co-ordinated through an action plan

5 Supporting Information

Context

- 5.1 In addition to the 2015 Act, there is a UK Strategy for Countering Terrorism 2018 (known as CONTEST) which is the delivery plan made up of the Prevent, Pursue, Protect and Prepare strands. The aim of CONTEST is to reduce the risk to the UK and its citizens and interests overseas from terrorism, so that people can go about their lives freely and with confidence.

Principles of the Bracknell Forest Strategy and Action Plan

5.2 Our strategy and action plan, which addresses the Prevent strand of the UK Strategy, is based on the following principles:

- Prevent is everyone's business and therefore awareness will be mandatory for all specified authorities, including their commissioned services
- Actions taken will always be proportionate to the risk identified for Bracknell Forest
- Bracknell Forest-specified authorities will work effectively together through the Prevent Steering Group (a sub-group of the Community Safety Partnership) to deliver the Action Plan, with local delivery arrangements in place where appropriate and proportionate
- Prevent is part of the wider safeguarding agenda and thus will focus on providing support and re-direction to vulnerable individuals at risk of being drawn into terrorism from an early stage
- The Prevent programme must not involve any covert activity against individuals or communities

Governance and Monitoring

5.3 Governance and monitoring take place through the Prevent Steering Group which is a multi-agency partnership group currently comprising representatives as follows. It is chaired by the BFC Head of Transformation and Engagement. The Prevent Steering Group is a sub-group of the Community Safety Partnership which holds governance of its work.

Bracknell Forest Council	Lead Member for Culture, Corporate Services and Public Protection
	Head of Community Safety
	BFC Prevent Lead
	Youth Offending Service (YOS)
	Community Cohesion and Engagement Partnership
	Organisational Development
	Bracknell Forest Safeguarding Board (BFSB) representative
Police	Counter-Terrorism Policing South East (CTPSE)
	Thames Valley Police – Bracknell and Wokingham LPA Prevent Lead/representative
Health	Bracknell and Ascot Clinical Commissioning Group (CCG)
	Berkshire Healthcare Foundation Trust (BHFT)
Probation	National Probation Service (NPS)
	Thames Valley Community Rehabilitation Company (CRC)
Bracknell and Wokingham College	Prevent/Safeguarding Lead

It is noted that Prevent is also a safeguarding issue and, therefore, the Prevent Steering Group has a line of accountability to the Bracknell Forest Safeguarding Board too, allowing those members to have reassurance of the ongoing work as well as being able to input to the further development of the Prevent work.

5.4 The Prevent Duty in the Act requires local authorities to have a Channel Panel in place to safeguard any person who is referred in by Counter-Terrorism Policing South East where there are concerns that the person is vulnerable to radicalisation. The Bracknell Forest Channel Panel is in place and meets monthly throughout the year. In addition, the Panel meets twice a year to ensure the partnership structure is maintained and to discuss and share good practice and learning. Membership of the Channel Panel is shown in the table below. It is chaired by the Business Manager of the Bracknell Forest Safeguarding Board and the Community Safety Prevent lead.

Bracknell Forest Council	Community Safety Team
	Youth Offending Service
	Organisational Development
	Bracknell Forest Safeguarding Board
	Multi-Agency Safeguarding Hub (MASH)
Police	Counter-Terrorism Policing South East
	Thames Valley Police – Bracknell and Wokingham Local Police Area (LPA)
Health	Berkshire Healthcare Foundation Trust
	Bracknell and Ascot Clinical Commissioning Group
	Community Mental Health Team
Probation	National Probation Service
	Thames Valley Community Rehabilitation Company

Additional case-specific individuals are invited where relevant and required.

5.5 **Bracknell Forest Profile**

The Bracknell Forest Counter-Terrorism Local Profile (CTPL), which is a restricted document produced by CTPSE (Counter-Terrorism Policing South East), informs our awareness and understanding of the risk held locally.

Bracknell Forest is a low demand and low risk area regarding the threat of active terrorism and continues to be designated as a Tier 3 non-priority areas in the latest Counter-Terrorism Local Profile (CTPL, 2019).

In 2018/19, referral for right-wing (white supremacy) terrorist behaviour outnumbered those for Islamist referrals in all of Berkshire. This type of terrorism is also the most prominent threat of extremism in Bracknell Forest (CTPL, 2019).

International terrorism and home-grown terrorists have meant an increased role for policing in recent years. This has led to some in our country's communities feeling uncomfortable with a sense of being under scrutiny. The perception from some is that there is a focus on Muslim communities rather on the very small numbers that support an extremist ideology. Prevent work in Bracknell Forest does not stereotype communities and takes measures to counter this. It recognises that it is important to have and maintain communication across communities and to make this work accountable to people within them.

5.6 **Comparison to the 2017-19 Strategy and Action Plan**

It is highlighted that there have not been significant changes to the local threat, harm and risk to Bracknell Forest since the previous Strategy and Action Plan in that Bracknell Forest is still a non-priority area for threat of terrorism and extremism, the Channel Panel receives low numbers of referrals and the Action Plan still prioritises awareness-raising and training which are fundamental to this agenda.

However, our approach has been strengthened in the new strategy in the following ways:

- the referral pathway to the Channel Panel is clearer and more transparent to all referring agencies
- 6-monthly reviews of all cases take place to identify lessons learnt to improve our process
- we are developing a better understanding of our local hate crime profile and how we respond to that information
- we are developing an improved understanding of unaccompanied asylum seekers arriving in Bracknell and their risk of being radicalised

6 Consultation and Other Considerations

Legal Advice

6.1 The Bracknell Forest Strategy and Action Plan 2020/23 follow legal requirements.

Financial Advice

6.2 There are no financial implications.

Other Consultation Responses

6.3 Prevent Steering Group (a sub-group of the Community Safety Partnership), the Community Safety Partnership and the Bracknell Forest Safeguarding Board.

Equalities Impact Assessment

6.4 Attached

Strategic Risk Management Issues

6.5 By completing a Bracknell Forest Prevent Strategy and Action Plan, we are complying with the duty placed upon us as a local authority in the Counter-Terrorism and Security Act 2015 and the UK Strategy for Countering Terrorism 2018. Without a strategy and action plan to guide our local response, agencies will be unaware of the local profile (which may be subject to change) and prevention and protection will be unclear and un-coordinated. This would heighten risk to those vulnerable to extremism and radicalisation.

Background Papers

Bracknell Forest Prevent Strategy and Action Plan 2020/23

Contact for further information

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Bracknell Forest Prevent Strategy and Action Plan

2020 – 2023

1. Introduction

- 1.1. Bracknell Forest is a low demand and low risk area regarding the threat of active terrorism and continues to be designated as a Tier 3, non-priority area in the latest Counter-Terrorism Local Profile (CTPL, 2019). Bracknell Forest also takes pride in having a cohesive community despite having grown in diversity in recent years. In addition, our local authority and its partners have a strong record of working together on the Prevent agenda since the launch of government guidance, with the original board being established in 2012.
- 1.2. Our new Strategy and 3-year Action Plan has been produced considering the progress we have made in implementing our previous Prevent strategy, combined with this revised duty and changing local, national and global landscape.
- 1.3. It is also the product of a multi-agency forum – the Bracknell Forest Prevent Steering Group. It is a partnership document supported by all the specified authorities within Bracknell Forest and has been approved by the Community Safety Partnership. It aims to bring all Prevent work together into one place to ensure a strategic and co-ordinated approach which maximises the use of available resources in tackling the issue.
- 1.4. It is based on the following principles:
- Prevent is everyone's business and therefore awareness will be mandatory for all specified authorities, including their commissioned services
 - Actions taken will always be proportionate to the risk identified for Bracknell Forest
 - Bracknell Forest specified authorities will work effectively together through the Prevent Steering Group to deliver the Action Plan, with local delivery arrangements in place where appropriate and proportionate
 - Prevent is part of the wider safeguarding agenda and thus will focus on providing support and re-direction to vulnerable individuals at risk of being drawn into terrorism from an early stage
 - The Prevent programme must not involve any covert activity against individuals or communities
- 1.5. The rights of individuals will be protected when sharing personal information between specified authorities. When necessary to do so, we will ensure this follows relevant legislation as well as following guidance set out in the Community Safety Partnership's Information-Sharing Protocol 2020.

2. Legislative Context

UK Counter-Terrorism Strategy 2011 (updated in 2013 and 2018)

- 2.1. The UK government has a Counter-Terrorism Strategy (CONTEST) in place which aims to 'to reduce the risk to the UK and its interests overseas from terrorism so that people can go about their lives freely and with confidence'. CONTEST is split into four work-streams that are known within the counter-terrorism community as the 'four Ps': Prevent, Pursue, Protect, and Prepare. It aims to stop people from becoming terrorists or supporting terrorism.

- 2.2. The Prevent strand of this strategy has three key objectives:
- Respond to the ideological challenge of terrorism and the threat that we face from those who promote it
 - Prevent people from being drawn into terrorism and ensure they are given appropriate advice and support
 - Work with sectors and institutions where there are risks of radicalisation which we need to address
- 2.3. The full Strategy can be found here:
<https://www.gov.uk/government/publications/counter-terrorism-strategy-contest-2018>

Counter-Terrorism and Security Act 2015

- 2.4. Section 26 of the Counter-Terrorism and Security Act 2015 (the Act) places a duty on certain bodies (“specified authorities” listed in Schedule 6 to the Act) in the exercise of their function, to have due regard to the need to prevent people from being drawn into terrorism.
- 2.5. This Act was updated December 2019 and it introduced a new duty for local authorities to provide support for vulnerable people from being drawn into terrorism. In England and Wales, this is done through Channel Panels. More information on the Channel Duty is available here:
<https://www.gov.uk/government/publications/prevent-duty-guidance/revise-prevent-duty-guidance-for-england-and-wales>
- 2.6. Home Office guidance on this duty states that for all specified authorities, those in leadership positions are expected to:
- Establish or use existing mechanisms for understanding the risk of radicalisation
 - Ensure staff understand the risk and build the capabilities to deal with it
 - Communicate and promote the importance of the Duty
 - Ensure staff implement the Duty effectively

3. Channel Duty Compliance in Bracknell Forest

- 3.1. The Government’s Channel intervention operates in a pre-criminal space, providing support and re-direction to vulnerable individuals at risk of being groomed into terrorist activities before any crimes are committed. Radicalisation could be comparable to other forms of harm and abuse. We therefore consider it a safeguarding issue which needs to be thought of alongside the wider safeguarding agenda.
- 3.2. Whilst each specified authority has this new Duty, the guidance does not expect organisations and institutions to tackle the issue alone. It clearly states that Prevent work depends on effective partnership-working and expects co-ordination of this activity through a multi-agency forum.
- 3.3. Bracknell Forest has an established Channel Panel which is compliant with the new Duty. The Bracknell Forest Channel Panel has monthly meetings scheduled

throughout the year. In addition, it meets twice a year to ensure the partnership structure is maintained and to discuss and share good practice and learning.

3.4. Current membership of the Channel Panel is shown in the table below:

Bracknell Forest Council	Community Safety Team
	Youth Offending Service
	Organisational Development
	Bracknell Forest Safeguarding Board
	Multi-Agency Safeguarding Hub
Police	Counter-Terrorism Policing South East
	Thames Valley Police – Bracknell and Wokingham Local Police Area
Health	Berkshire Healthcare Foundation Trust
	Clinical Commissioning Group
	Community Mental Health Team
Probation	National Probation Service
	Thames Valley Community Rehabilitation Company

4. Bracknell Forest Context

4.1. Bracknell Forest lies 28 miles west of London, at the heart of the Thames Valley and within the county of Berkshire. The borough’s population is 118,025 (mid-2014 estimates, based on Census 2011) and the economy is of above average size and productivity compared to the county and nationally.

4.2. Bracknell Forest has 31 primary phase schools, 6 secondary schools, 1 SEND (special educational needs and disability) and 1 Pupil Referral Unit. Overall, results are consistently in line with or above the national averages.

4.3. The 2011 Census showed that 84.9% of the population was ‘white British’ and 15.1% of the population was Black and Minority Ethnic (BME) and ‘white other’. The proportion of school pupils from BME groups has increased steadily from 10.8% in 2005 to 19.5% in 2015. 11.3% of pupils in Bracknell Forest schools have English as an Additional Language (EAL). There are 84 known first languages other than English spoken in our schools, although many of these in very small numbers. Bracknell has continued to grow and diversify since then.

4.4. In the last BFC Resident Survey conducted in 2017:

- 96% of respondents said that people from different backgrounds got on well together
- 90% of respondents were satisfied with the area as a place to live - up from 87% in 2014 (only 4% were dissatisfied)
- 68% of people were satisfied with the way the council runs things - an increase of 18% since 2009 (only 10% were dissatisfied)

5. Local Profile

- 5.1. The Bracknell Forest Counter-Terrorism Local Profile (CTLP) which is a restricted document produced by the CTPSE (Counter-Terrorism Policing South East, informs our awareness and understanding of the risk held locally.
- 5.2. The South-East of England has several identified potential risk areas and, while not specific to Bracknell, it is helpful for all local authorities to be aware. These include:
- Islamist extremism (including those within the prison estate)
 - Syrian returnees (those returning from Syria who may be returning to the UK to radicalise other people for their cause)
 - Al-Muhajiroun (a militant jihadist movement in the UK)
 - Aspirant travellers (those wishing to travel to join extremist movements abroad)
 - Anti-Daesh fighters (Daesh is also known as IS, ISIL and ISIS)
 - Animal Rights Extremism
 - Libyan Extremism
 - Lone actors
- 5.3. In 2018/19, referrals for right wing terrorist behaviour outnumbered those for Islamist referrals in all of Berkshire (CTLP, 2019)
- 5.4. International terrorism and home-grown terrorist have meant an increased role for policing in recent years. This has led to some in our communities feeling uncomfortable with a sense of being under scrutiny. The perception from some is that there is a focus on Muslim communities rather than on the very small numbers that support an extremist ideology. It is essential that Prevent work in Bracknell Forest does not stereotype communities and takes measures to counter this. It is important to have and maintain communication across communities and to make this work accountable to people within them. This is particularly true given that the biggest threat in terms of extremism in Bracknell Forest appears to be that of far-right extremism (CTPL, 2019).

6. Governance and Monitoring

- 6.1. This Strategy and Action Plan has been developed and will be delivered by the Bracknell Forest Prevent Steering Group. This is a multi-agency partnership group currently comprising representatives from the following agencies.

Bracknell Forest Council	Lead Member for Culture, Corporate
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	Services and Public Protection
	Head of Community Safety
	BFC Prevent Lead
	Youth Offending Service
	Community Cohesion and Engagement Partnership
	Organisational Development
	Bracknell Forest Safeguarding Board representative
Police	Counter-Terrorism Policing South East
	Thames Valley Police – Bracknell and Wokingham LPA Prevent Lead/representative
Health	Bracknell and Ascot Clinical Commissioning Group
	Berkshire Healthcare Foundation Trust
Probation	National Probation Service
	Thames Valley Community Rehabilitation Company
Bracknell and Wokingham College	Prevent/Safeguarding Lead

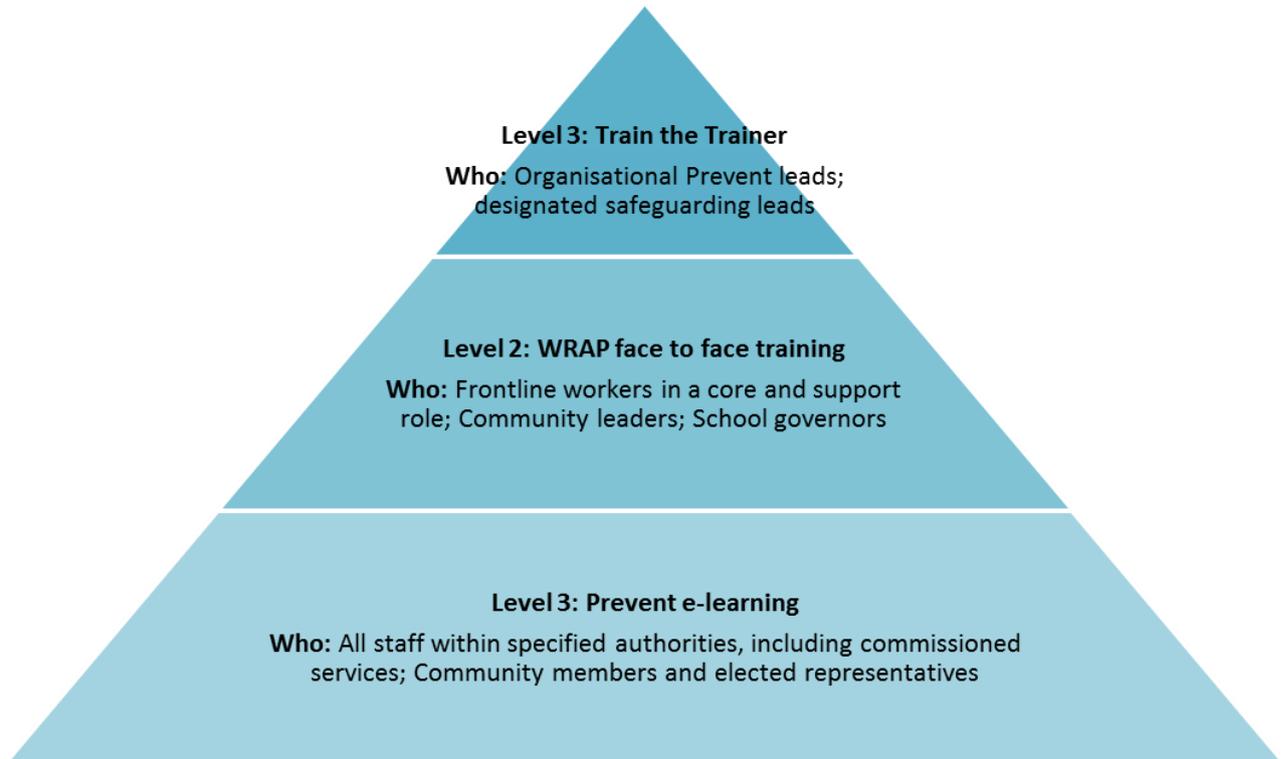
6.2. Progress against implementation of the action plan will be monitored by the Prevent Steering Group with any issues of concern being escalated to the Bracknell Forest Community Safety Partnership.

6.3. The Bracknell Forest Community Safety Partnership provides the direct governance for the Prevent Steering Group. However, Prevent is a safeguarding issue and therefore the Prevent Steering Group also has a line of accountability to the Bracknell Forest Safeguarding Board, allowing those members to have reassurance of the ongoing work as well as being able to input to the further development of the Prevent work.

7. Resourcing

Co-ordination of the work will be carried out by the BFC Community Safety Team through the Prevent Steering Group. Partners will be expected to resource their responsibilities as outlined in the action plan.

8. Prevent Awareness



9. Educational Institutions

- 9.1. Our schools, colleges and childcare providers play an important role in ensuring the safeguarding of our young people from the risk of being drawn into terrorism. We are committed to supporting our schools, colleges, educational and childcare providers with their responsibility to embed the Prevent agenda, to provide safe places in which children and young people can discuss controversial issues and be given the knowledge and confidence to challenge extremist beliefs and ideologies.

10. Safety Online

- 10.1 The great features of the internet including ease of access, lack of regulation, vast potential audiences and fast flow of information have been abused and used to the advantage of groups committed to terrorising communities to achieve their goals. Extremist propaganda is now widely available, particularly online, and can have a direct impact on radicalising those vulnerable individuals at risk. Building the resilience of children and young people to develop their critical thinking to challenge extremist narrative is a priority.

11. Interdependencies with Other Work

- 11.1. Prevent work in Bracknell Forest cross cuts across a number of other strategies, plans and programmes of local activity including the following:
- Bracknell Forest Safeguarding Board
<https://bracknellforestsafeguarding.org.uk/>

- Community Cohesion and Engagement Partnership <https://www.bracknell-forest.gov.uk/council-and-democracy/strategies-plans-and-policies/>
- Bracknell Forest Multi-Agency Safeguarding Hub <https://www.bracknell-forest.gov.uk/.../multi-agency-safeguarding-hub-mash>

11.2 The Action Plan does not intend to duplicate work being led by others but to bring together work across all sectors on the issues of Prevent into one cohesive, co-ordinated statement.

Action Plan 2020 - 2023

The Bracknell Forest Prevent Action Plan has been designed to support the national strategy objectives of:

1. Respond to the ideological challenge of terrorism and the threat we face from those who promote it;
2. Prevent people from being drawn into terrorism and ensure that they are given appropriate advice and support; and
3. Work with sectors and institutions where there are risks of radicalisation which we need to address.

The work we have identified cuts across all of these objectives and so our design takes an approach based around key pieces of work that we have identified as essential in delivering this agenda:

1. Leadership, governance and accountability – to ensure strong, co-ordinated community and partnership action which is accountable to the local community
2. Awareness, learning and development – across all sectors, public, private, community and voluntary
3. Safe education – in early years, schools and colleges
4. Community cohesion – ensuring the voice of the community is heard
5. Support – establish appropriate support for those identified as vulnerable and their families
6. Intelligence and communications – mechanisms to monitor local community tensions, identify vulnerable individuals and communicate Prevent activity across Bracknell Forest agencies and communities

Objective 1 Leadership and Governance			
Key action	Lead Officer/Agency	Desired outcomes	Progress
1.1 All specified authorities to identify Prevent leads within appropriate service areas to act as the link between the PSG and their service, to disseminate communications as required by the PSG and provide a single point of contact for staff on Prevent issues	Specified authorities and Prevent Lead	<ul style="list-style-type: none"> • Specified authorities are fully linked into the borough's action plan. • Prevent leads facilitate a 2-way communication mechanism. • Specified authorities fulfil their statutory Prevent duty. • Staff have a nominated individual they can turn to for advice and information. 	
24 1.2 Prevent page on the Bracknell Forest website to be developed as a hub for all information on Prevent, including learning and development packages, how to report concerns, pathways, the Channel process, etc. Links to be made to the Safeguard Board Website	Prevent Lead/Comms	<ul style="list-style-type: none"> • Specified authorities and wider partnership members have the information and the tools they require to support the borough's efforts in preventing terrorism in Bracknell Forest. 	
1.3 Prevent Steering Group and Channel Panel to review their membership annually and confidentially agreement	Prevent Lead	<ul style="list-style-type: none"> • Specified authorities and voluntary and community sector organisations are appropriately represented on the PSG and able to influence the direction of travel for Prevent work in Bracknell Forest. 	

Objective 2 Awareness, Learning and Development			
Key action	Lead Officer/Agency	Desired outcomes	Progress
2.1 Review and refresh current Prevent learning and development packages annually to ensure that they meet requirements	Prevent Lead Channel Lead	<ul style="list-style-type: none"> Improvements and developments are identified and implemented. 	
2.2 Make Prevent awareness mandatory for all staff and ensure key staff receive training	Prevent Lead Learning and Development Team within specified authorities	<ul style="list-style-type: none"> Full compliance with the statutory duty. 	
2.3 Monitor take-up of the Prevent e-learning and WRAP training (and future training as developed)	Learning and Development Team	<ul style="list-style-type: none"> Specified authorities can monitor compliance and target groups that have not undertaken the required learning and development activities. Feedback can be collated from course participants to make further improvements. 	
2.4 Monitor the impact of Prevent training and awareness raising by regular reports to the PSG of numbers of reported concerns and referral source	CTLP Prevent Lead Channel Lead	<ul style="list-style-type: none"> The impact of the learning and development can be measured. 	
2.5 Monitor numbers of returnees and unaccompanied asylum seekers arriving in Bracknell	Prevent Lead, CTPSE, Safeguarding, Inclusion Team, MASH	<ul style="list-style-type: none"> Report outcomes, develop of services, respond to needs. 	

Objective 3 Safe Education Setting			
Key action	Lead Officer/Agency	Desired outcomes	Progress
3.1 Disseminate a range of educational packages appropriate to early years, primary, secondary, post-16 and SEN settings which raise awareness of Prevent, promote fundamental British values and challenge extremist ideologies	Prevent Lead. Safeguarding and Inclusion Team – Education and Learning	<ul style="list-style-type: none"> Young people are aware of extremist narratives and feel confident in reporting concerns to teachers Prevent leads 	
3.2 Monitor take-up of the Prevent e-learning and WRAP training by school staff (and future training as developed)	Learning and Development. Prevent Lead	<ul style="list-style-type: none"> Specified authorities can monitor compliance and target groups that have not undertaken the required learning and development activities 	
26 3.3 Have a clear and robust referral process accessible to educators	Prevent Lead. Channel Chair. Safeguarding and Inclusion Team – Education and Learning	<ul style="list-style-type: none"> Clear referral pathway and protocol High quality and appropriate referrals 	

Objective 4 Community Cohesion			
Key action	Lead Officer/Agency	Desired outcomes	Progress
4.1 Ensure links between the PSG, Community Safety and the Community Cohesion and Engagement Partnership are in robust to ensure a coordinated approach to tackling hate crime and community feedback	Community Engagement and Equalities	<ul style="list-style-type: none"> Community tension is effectively monitored. Reporting of hate crime is encouraged. Community and non-statutory partnership feedback 	
Protect vulnerable groups against victimisation or stigmatisation following regional, national and international terrorist events	Community Safety CCEP TVP Comms	<ul style="list-style-type: none"> Target Hardening Sig flags Community messages 	

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Objective 5 Support			
Key action	Lead Officer/Agency	Desired outcomes	Progress
5.1 Map and review the Channel Panel process and support pathway, including links to MASH and Vulnerable Adults	Prevent Lead Channel Chair CSC lead	<ul style="list-style-type: none"> The support pathway is clear for both the referring agencies and for the referred individuals themselves The process is inclusive and considers different individual needs 	
5.2 Maintain an effective Channel Panel and ensure all members are aware of their role and responsibility	PSG Prevent Lead Channel Chair	<ul style="list-style-type: none"> Monthly panel meetings Review attendance and escalate as required 	
5.3 Create mandatory 6-month review of all cases reviewed and managed by channel to look at lessons learnt and disseminate learning across all partners and neighbouring borough	Prevent Lead Channel Chair	<ul style="list-style-type: none"> Audit protocol Roundtable partnership workshops 	

Objective 6 Intelligence and Communication			
Key action	Lead Officer/Agency	Desired outcomes	Progress
6.1 Circulate the daily Research, Information and Communications Unit (RICU) RICU bulletin	Community Safety Team Prevent Lead	<ul style="list-style-type: none"> Prevent Steering Group members are alert to any emerging issues 	
6.2 Review arrangements/booking conditions for lettings of community and private venues to ensure no venue is used by extremist groups	Community Engagement and Equalities	<ul style="list-style-type: none"> Community and private venues are not used by extremist groups 	
6.3 Distribute and review resources provided for use by frontline professionals	Prevent Lead	<ul style="list-style-type: none"> Information on risks, vulnerabilities and referral process is easily accessible to front line staff 	
6.4 National mechanism for reporting online terrorist material to be promoted	Prevent Lead Comms	<ul style="list-style-type: none"> Online material is reported and challenged by the appropriate authorities 	
6.5 Community reassurance following terrorist incident or hate crime. Communication Strategy	Thames Valley Police BFC comms	<ul style="list-style-type: none"> Specified authorities can monitor compliance and target groups that have not undertaken the required learning and development activities Feedback can be collated from course participants to make further improvements 	

Initial Equalities Screening Record Form

Date of Screening:	Directorate: People	Section: Community Safety
1. Activity to be assessed	Prevent Strategy and Action Plan 2020-23	
2. What is the activity?	<input checked="" type="checkbox"/> Policy/strategy <input type="checkbox"/> Function/procedure <input type="checkbox"/> Project <input type="checkbox"/> Review <input type="checkbox"/> Service <input type="checkbox"/> Organisational change	
3. Is it a new or existing activity?	<input type="checkbox"/> New <input checked="" type="checkbox"/> Existing (New 3-year plan which will replace the previous plan)	
4. Officer responsible for the screening	Alison O'Meara	
5. Who are the members of the screening team?	Alison O'Meara, Justin Whitlock	
6. What is the purpose of the activity?	<p>Section 26 of the Counter Terrorism and Security Act 2015 (the Act) places a duty on Local Authorities ("specified authorities" listed in Schedule 6 to the Act) in the exercise of their function, to have due regard to the need to prevent people from being drawn into terrorism.</p> <p>The Bracknell Forest Prevent Strategy mirrors the 3 key objectives of the government's Prevent Strategy:</p> <ul style="list-style-type: none"> • Respond to the ideological challenge of terrorism and the threat that we face from those who promote it • Prevent people from being drawn into terrorism and ensure they are given appropriate advice and support • Work with sectors and institutions where there are risks of radicalisation which we need to address <p>The Bracknell Forest Action Plan identifies key areas of work that we have identified in line with the above objectives and also in response to our local counter-terrorism profile:</p> <ol style="list-style-type: none"> 1. Leadership, governance and accountability – to ensure strong, co-ordinated community and partnership action which is accountable to the local community 2. Awareness, learning and development – across all sectors: public, private, community and voluntary 3. Safe education – in early years, schools and colleges 4. Community cohesion – ensuring the voice of the community is heard. 5. Support – establish appropriate support for those identified as vulnerable and their families. 6. Intelligence and communications – mechanisms to monitor local community tensions, identify vulnerable individuals and communicate Prevent activity across Bracknell Forest agencies and communities 	
7. Who is the activity designed to benefit/target?	The activity is designed to benefit all members of the community, particularly those who are vulnerable to radicalisation and exploitation. The plan sets out priorities for the Prevent Steering Group over the next 3 years, together with how we intend to	

	achieve the aims within each area of focus.			
Protected Characteristics	Please tick yes or no		Is there an impact? What kind of equality impact may there be? Is the impact positive or adverse or is there a potential for both? If the impact is neutral please give a reason.	What evidence do you have to support this? E.g. equality monitoring data, consultation results, customer satisfaction information etc Please add a narrative to justify your claims around impacts and describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making, include consultation results/satisfaction information/equality monitoring data
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities and includes conditions such as dementia as well as hearing or sight impairment.	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims who have a disability to access specialist support.	It is identified that those with a disability can be disproportionately vulnerable to radicalisation and exploitation from those with an agenda to do so. This Strategy and Action Plan recognises those vulnerabilities and works to ensure that those with a disability are protected and supported.
9. Racial equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims of all races to access specialist support.	It is recognised that this agenda can be closely associated with race and, as a result, the Prevent Steering Group has aligned itself with complimentary agendas such as Hate Crime and Community Cohesion to ensure that no one racial group is disproportionately focussed or unfairly targeted in response to an act of terrorism or media coverage. It is also recognised that a focus on Prevent and terrorism can heighten risk in the public's mind and there is the potential for this to result in hate crime to be directed towards those races who are stereotypically associated with terrorism. This strategy is cognisant of this potential and will take measures to counter this perception in all the work that it does.
10. Gender equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims, regardless of gender, to access specialist support.	There is currently no evidence to suggest that gender equality is negatively impacted by this agenda. However, by monitoring the CTLP (Counter-Terrorism Local Profile) and subsequent briefings, the Prevent Steering Group can monitor local, regional and national referrals and incidents to ensure it can respond to emerging trends in this context when necessary.
11. Sexual orientation equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into	There is currently no evidence to suggest that sexual orientation equality is negatively impacted by this agenda. However, by monitoring the CTLP (Counter Terrorism Local Profile) and subsequent briefings, the

			terrorism. This will enable victims, regardless of sexual orientation, to access specialist support.	Prevent Steering Group can monitor local, regional and national referrals and incidents to ensure it can respond to emerging trends in this context when necessary.
12. Gender re-assignment	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims who have had gender re-assignment to access specialist support.	There is currently no evidence to suggest that gender re-assignment is particularly vulnerable to extremism and radicalisation. However, by monitoring the CTLP (Counter Terrorism Local Profile) and subsequent briefings, the Prevent Steering Group can monitor local, regional and national referrals and incidents to ensure the Prevent Steering Group can respond to emerging trends in this context when necessary.
13. Age equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims of all ages to access specialist support.	There is currently no evidence to suggest that age equality is negatively impacted by this agenda. However, if the strategy and action plan framework was not in place, individuals within this protected characteristic may not be referred into specialist support available through the multi-agency Channel Panels or Counter Terrorism Policing South East.
14. Religion and belief equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims of all religions and belief to access specialist support.	The Prevent Steering Group recognises that religion and belief have been negatively associated with this agenda. However, it has aligned with complimentary agendas and partners, such as Hate Crime, the Community Cohesion and Engagement Partnership and the Faith & Belief Forum, to ensure that no one religion or belief group is disproportionately focussed on or unfairly targeted in response to an act of terrorism or media coverage. Continued consultation with the Home Office and CTPSE will assist in monitoring this and ensure those being targeted or vulnerable to radicalisation/exploitation will be able to access specialist support available through the multi-agency Channel Panels or Counter Terrorism Policing South East without prejudice. By monitoring the CTLP (Counter Terrorism Local Profile) and subsequent briefings, we can monitor local, regional and national referrals and incidents to ensure we can respond to emerging trends in this context when necessary.
15. Pregnancy and maternity equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into	There is currently no evidence to suggest that those with pregnancy and maternity protective characteristics are negatively impacted by this agenda. However, if this process was not in place, individuals within the protective characteristics would not be able to access specialist

			terrorism. This will enable victims who are pregnant to access specialist support.	support available through the multi-agency Channel Panels or Counter Terrorism Policing South East.
16. Marriage and civil partnership equality	Y ✓	N	Positive impact. BFC has a statutory duty to have due regard to the need to prevent people from being drawn into terrorism. This will enable victims, regardless of whether they are married or have a civil partnership, to access specialist support.	There is currently no evidence to suggest that those who are married or in a civil partnership are negatively impacted by this agenda. However, if this process was not in place, individuals within the protective characteristics would not be able to access specialist support available through the multi-agency Channel Panels or Counter Terrorism Policing South East. This would limit the effectiveness of any response that we and they provide locally, regionally and nationally.
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	N/A			
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	N/A			
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in 8 – 14 above; how significant is the difference in terms of its nature and the number of people likely to be affected?	No			
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?	Y	N ✓	Please explain for each equality group	
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?	Counter Terrorism Local Profile (CTLP) produced by CTPSE (Counter-Terrorism Policing South east) – this is an Official Sensitive Document only shared with Prevent Duty Partners.			
22. On the basis of sections 7 – 17 above is a full impact assessment required?	Y	N ✓		

23. If a full impact assessment is not required; what actions will you take to reduce or remove any potential differential/adverse impact, to further promote equality of opportunity through this activity or to obtain further information or data? Please complete the action plan in full, adding more rows as needed.			
Action	Timescale	Person Responsible	Milestone/Success Criteria
Monitoring of priorities and aims in the Prevent Action Plan in conjunction with the CTLP	Every 4 months	Prevent Steering Group Justin Whitlock (Prevent Lead)	Report outcomes, review referral data and develop appropriate interventions, partnership co-operation and protocols to ensure accessibility of all
24. Which service, business or work plan will these actions be included in?	Prevent Strategy and Action Plan 2020-23		
25. Please list the current actions undertaken to advance equality or examples of good practice identified as part of the screening?	<ul style="list-style-type: none"> Review the CTLP and review the Action Plan aims in view of the profile Engage with national and regional Prevent and Channel networks and disseminate good practice and learning locally and neighbouring authorities 		
26. Assistant director's signature.	Signature:		Date:

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To: **EXECUTIVE**
22 September 2020

Recovery and Renewal Place based Strategy – Covid-19 Chief Executive

1 Purpose of Report

- 1.1 The Council has been responding to the Covid-19 pandemic since early March 2020 and worked to a set of five key principles in making decisions during and after Lockdown. As the council moves forward and begins to recover and eventually renew service delivery it is important to do so in a consistent and planned way. As such a set of principles for this period of the response to the Pandemic have been established, to cover the issues of concern and relevance to residents and businesses located within Bracknell Forest.

2 Recommendation

- 2.1 **That the Executive approves the Post-Covid Place Based Renewal Strategy principles attached at Appendix 1**

3 Reasons for Recommendation(S)

- 3.1 To provide a clear place-based strategy to deal with the recovery and renewal of council services in response to the effects of the Covid-19 pandemic

4 Alternative Options Considered

- 4.1 The Council could seek to respond to issues on an ad-hoc basis, however it is considered important to have a place-based strategy against which decisions and actions can be assessed, to ensure a planned and considered approach to recovery and renewal.

5 Supporting Information

- 5.1 In March 2020 the Government introduced a national lockdown which required strict adherence to measures aimed at slowing the spread of Covid-19. This required Councils to make quick decisions to shut down services, close its buildings and for its workforce to stay at home to work. This was the response phase of the Pandemic. In order to achieve consistent decision making the Council adopted five principles which it used in its decision-making process, these were;

- Follow Government/PHE strategy
- Business Continuity activated and trying to maintain all one to few or non-contact services as far as possible
- Closures of social contact services
- Maintaining service capability when new normal arrives
- Recovery - Framework for approaching recovery decisions itself based upon:

- Overall strategy remains to deliver Council Plan objectives by 2023
- Acceptance that some delivery mechanisms will change
- Operational recovery limited by service capability so phased

5.2 Although the Council remains within the response phase and the pandemic is still being closely monitored, the lockdown has been eased and the Council has begun to reintroduce some of this services such as the reopening of play areas, car parks for its open spaces, some Libraries and some of its face to face services delivered directly to residents.

5.3 In order to work towards a recovery and eventual renewal of council services the Council has established a place-based strategy which is set out in appendix 1. These principles seek to focus on the key issues and impacts for residents and businesses within Bracknell Forest. The focus on the health and economy issues which have come about through the Pandemic. The key principles are to:

- *Work with partners and communities to protect and promote the physical and mental health of our population*
- *Support town and neighbourhood centre vitality and look to support our local economy by retaining businesses within the borough*
- *Provide short term support and refocus some activities to deal with post COVID-19 spikes in demand*
- *Integrate services with partners and locate them wherever possible within the community that use them*
- *Look to involve the community and voluntary sector in supporting people and services wherever possible*

Whilst

- *Containing/reducing expenditure in the long term (including refocussing/ delivering differently/stopping some services)*

And ...

- *Maximising the opportunities to address carbon reduction across all of our activities*

5.4 The above objectives are set against a context of our community leadership role, the need to deliver the Council plan (where possible) and that decision making must consider the financial implications the Covid recovery might have on the council and its future financial position, these elements are set out in appendix 2 of the report. It is intended that these strategies will govern the Council's decision making with regard to response and renewal providing a consistency in decision making.

6 Consultation and Other Considerations

Borough Solicitor

- 6.1 *The place-based strategy set out in this report is underpinned by a recognition that notwithstanding the impact of the Pandemic, the Council's statutory duties towards its residents remain and that it therefore needs to reframe its approach to service delivery in order to retain its capacity to fully discharge those duties.*

Director of Finance

- 6.2 The financial implications of individual actions responding to the approach set out in this report will need to be evaluated and included as necessary in the Council's financial plans at the appropriate time.

Consultation Responses

- 6.3 None

Equalities Impact Assessment

- 6.4 The proposal and recommendations will support the Council Strategic Objectives and enhance the opportunities for residents and the wider community in the Borough.

Strategic Risk Management Issues

- 6.5 None

Background Papers

None

Contact for further information

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Towards a Post-COVID Renewal Strategy

Context

The Council and its partners have a clear community leadership role

We will continue to adapt to the impact of the pandemic on our communities and may need to re-prioritise some objectives in Council Plan 2019

Pre-COVID-19 financial pressures are likely to increase and decision making must reflect this

The overarching priority is the health and economic well-being of residents


Against this context our place based strategy is to:

- Work with partners and communities to protect and promote the physical and mental health of our population
- Support town and neighbourhood centre vitality and look to support our local economy by retaining businesses within the borough
- Provide short term support and refocus some activities to deal with post COVID-19 spikes in demand
- Integrate services with partners and locate them wherever possible within the community that use them
- Look to involve the community and voluntary sector in supporting people and services wherever possible
- Whilst
- Containing/reducing expenditure in the long term (including refocussing/ delivering differently/stopping some services)
- And ...
- Maximising the opportunities to address carbon reduction across all of our activities

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BFC Strategic Framework

Key financial principles	Council Plan Themes	Place Based Renewal Approach
Aspire to excellence in what we do so we can live within our means	Value for money	Work with partners and communities to protect and promote the physical and mental health of our population
Consolidate the recent growth in social care spending into our financial plans but work towards a small reduction in real terms from 2020/21 levels	Economic resilience	Support town and neighbourhood centre vitality and look to support our local economy by retaining businesses within the borough
Concentrate on targeted early intervention and preventative activities to reduce future demand for more expensive services	Education and skills	Provide short term support and refocus some activities to deal with post COVID19 spikes in demand
Seek no funding for new service growth unless in exceptional circumstances, apart from a strategic priority around climate change and agreed manifesto commitments	Caring for you and your family	Integrate services with partners and locate them wherever possible within the community that use them
Refocus transformation and other savings programmes and quantify savings “envelopes” for all projects	Protecting and enhancing our environment	Look to involve the community and voluntary sector in supporting people and services wherever possible, whilst;
Expect all service areas to deliver spending reductions throughout the period to bridge the remaining gap, focusing on but not limiting efforts to restrict areas of limited or manageable public impact	Communities	Containing/reducing expenditure in the long term (including refocussing/delivering differently/stopping some services), and
Increase fees and charges as much as reasonably possible every year to maximise income		Maximising the opportunities to address carbon reduction across all of our activities

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